

## Appendix C

### GAMBLING AND THE LAW®: MINIMUM LEGAL AGE TO PLACE A BET

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State	Lottery	Pari-Mutuel Betting	Casinos & Slot Machines	Charity Bingo & Pull-tabs
Alabama		18/19		19
Alaska			18	19/21
Arizona	18	18	18	18
Arkansas		18		
California	18	18	18/21	18
Colorado	18	18	21	18
Connecticut	18	18	18/21	18
Delaware	18	18	21	18
District of Columbia	18		18	18
Florida	18	18		18
Georgia	18			None
Hawaii				
Idaho	18	18		None/18
Illinois	18	17	18/21	18
Indiana	18	18	21	18
Iowa	18	18	21	None
Kansas	18	18		18
Kentucky	18	18		18
Louisiana	21	18	21	18?
Maine	18	18		16
Maryland	18	18	18	16-18
Massachusetts	18	18		18
Michigan	18	18	18?	18
Minnesota	18	18	18	18
Mississippi			21	18
Missouri	18	18	21	18
Montana	18	18	18	16
Nebraska	18/19	18		18
Nevada	21?	21	21	21?
New Hampshire	18	21		18
New Jersey	18	18	21	18
New Mexico	18	18/21	18	None?
New York	18	18	18	None
North Carolina			?	None?

North Dakota		18/21	21	18/21
Ohio	18	18		18/60
Oklahoma		18		?
Oregon	18	18	18/21	18
Pennsylvania	18	18	18	None
Puerto Rico	18	18	18	18
Rhode Island	18	18	18	18
South Carolina			21	?
South Dakota	18/21	18	21	?
Tennessee				
Texas	18	21		18
Utah				
Vermont	18	18		18
Virgin Islands	18			?
Virginia	18	18		18
Washington	18	18	18?	18
West Virginia	18	18	18?	18
Wisconsin	18	18	21/18*	None
Wyoming		18		?

\* Four of 15 tribes have not yet agreed to raise the minimum age to 21.

A question mark "?" without a number means that form of gambling is legal in that state, but the minimum age requirements, if any, are not known. A number with a question mark means there is a state limit, but it is unclear whether it applies. This is usually the case with Indian gaming, where tribes are often free to set their own limits.

### **State by State Analysis**

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**ALABAMA** - Alabama Code §15-8-150 makes it a crime to bet with a minor.

Pari-mutuel betting: The minimum age for betting horse and greyhound racetracks is 18 in some counties, 19 in others: Birmingham and Macon - 19, Greene and Mobile - 18. Association of Racing Commissioners International, Inc., *Pari-Mutuel Racing: 1996* at 59; Alabama Code §11-65-44.

Bingo: Non-profit organizations can run bingo games for charitable or educational purposes. The state has separate statutes for various counties and at least one city - all set the minimum playing age as well as the minimum age for conducting or assisting bingo at 19.

**ALASKA** - Alaska has been considering allowing casino gambling on cruise ships between ports in the state, during the course of an international voyage.

Slot machines: Alaska Statutes §43.35.040 sets the minimum age at 18 and forbids the location of coin-operated amusement and gaming devices within a radius of 100 yards of a school building.

Bingo and pull-tabs: State statutes set the minimum age for bingo at 19, but the age for pull-tabs was raised from 19 to 21 on June 26, 1993. Alaska Statutes §§05.15.180 and 05.15.187.

## **ARIZONA**

Lottery: It is a misdemeanor to sell a lottery ticket to anyone under 18, but it is not unlawful to give the minor a lottery ticket as a gift. Arizona Revised Statutes §5-515.

Pari-mutuel betting: Arizona puts the legal wagering age at 18, according to the Association of Racing Commissioners International, Inc.'s *Parimutuel Racing: 1996* at 59. The state's statutes set the minimum age at the age of majority: Arizona Revised Statutes §5-112 states "A permittee shall not knowingly permit a minor to be a patron of the pari-mutuel system of wagering." This also would allow an operator to raise the defense that it did not know a child was underage.

Casinos: Charities can operate casino nights. The state has entered into compacts with many tribes, authorizing the operation of slot machines and non-banked (revolving deal) card games. The minimum ages for Indian casinos in Arizona is 18.

## **ARKANSAS**

Pari-mutuel betting: Arkansas's horse racing statute expressly prohibits "any person under eighteen (18) years of age to be a patron of the pari-mutuel or certificate system of wagering conducted or supervised by it." But, it is unclear if such persons are prohibited from attending horse races. The dog racing counterpart, prohibits the employing a minor or allowing "any minor to be a patron at the racetrack." This language seems closer to prohibiting the presence of children. Arkansas Statutes §§23-110-405 and 23-111-308.

## **CALIFORNIA**

Lottery: California has a complete set of restrictions, typical of the state lotteries that have addressed youth gambling:

- (a) No tickets or shares in Lottery Games shall be sold to persons under the age of 18 years. Any person who knowingly sells a ticket or share in a Lottery Game to a person under the age of 18 years is guilty of a misdemeanor. Any person under the age of 18 years who buys a ticket or share in a Lottery is guilty of a misdemeanor. In the case of Lottery tickets or shares sold by Lottery Game Retailers or their employees, these persons shall establish safeguards to assure that the sales are not made to persons under the age of 18 years. In the case of the dispensing of tickets

or shares by vending machines or other devices, the Commission shall establish safeguards to help assure that the vending machines or devices are not operated by persons under the age of 18 years.

(b) All tickets or shares in Lottery Games shall include, and any devices which dispense tickets or shares in Lottery Games shall have posted in a conspicuous place thereupon, a notice which declares that state law prohibits the selling of a Lottery ticket or share to, and the payment of any prize to, a person under the age of 18 years.

California Government Code §8880.52.

"No prize shall be paid to any person under the age of 18 years." Id. §8880.32.

Pari-mutuel betting: The age limit of 18 for horse races was established by regulations of the Racing Control Board, not by the legislature in a statute.

Casinos: California law allows cities and counties the local option of licensing gaming clubs, limited to non-banked table games. There are more than 300 gaming clubs operating throughout the state - age limits appear to be usually 21. The only state limit is a restriction limiting operators and owners to be at least 18. California Business & Professions Code §19809. Indian tribes are operating slot machines without compacts, in technical violation of the controlling federal law, the Indian Gaming Regulatory Act. All non-compacted Indian gaming, even when legal, is regulated by the tribe, which can change the age limits whenever it wishes. The Cabazon Band of Mission Indians, for example, announced in September, 1995 that it was raising the minimum age from 18 to 21 for its casino near Palm Springs and that it was firing all casino workers under 21.

Bingo: Minors (currently age 18) are not allowed to participate in bingo games. California Penal Code §326.5.

## **COLORADO -**

Lottery: Colorado Revised Statutes §24-35-214 makes it illegal to sell a lottery ticket to anyone under 18 or for any person under 18 to purchase a ticket. However it permits the receipt of a lottery ticket given as a gift to a person under 18. The difference can be significant: "Any prize won by a person under 18 years of age who purchased a winning ticket in violation of section 24-35-214(1)(c) shall be forfeited. If a person otherwise entitled to a prize or a winning ticket is under 18 years of age, the director may direct payment of the prize by delivery to an adult member of the minor's family or a guardian of the minor of a check or draft payable to the order of such minor."

Pari-mutuel betting: It is illegal to purchase or to sell a pari-mutuel ticket to any person under the age of 18. Colorado Revised Statutes §12-60-601.

Casinos: Privately owned casinos are limited to three little mountain towns, with \$5 maximum bets. Colorado also has signed compacts with two Indian tribes; age limits are 21.

Bingo and pull-tabs: State law prohibits anyone under 18 from playing bingo or buying pull-tabs. However, it also allows anyone 14 or older to "assist in the conduct of bingo or pull tabs." Colorado Revised Statutes §12-9-107.

**CONNECTICUT**- Connecticut's off-track betting operation, owned and operated by a private company, Autotote, is taking telephone wagers from around the nation.

Lottery: Games limited to players over 18.

Pari-mutuel betting: Connecticut allows betting on jai-alai, as well as on racing. Connecticut not only bars anyone under 18 from betting, but General Statutes §12-576 prohibits "the presence of any minor under the age of 18 being present in any room, office, building or establishment when off-track betting takes place."

Casinos: Charity "Las Vegas Nights" are limited to those over 18. Connecticut General Statutes §186a. The state prohibits anyone under 16 from even being present in a room where gambling is taking place. Connecticut has signed compacts with two Indian tribes. The Mashantucket Pequot Tribe apparently felt that 18 was too young, and put their age limit at 21. The tribe's casino, Foxwoods, may be the most profitable casino in the world, with blackjack, craps, etc. and 4,000 slot machines.

Bingo and pull-tabs: In its "Sealed tickets" statute Connecticut prohibits the sale to any person less than 18 years of age. Connecticut General Statutes §7-169h.

## **DELAWARE**

Lottery: Delaware has the strongest restriction of any state lottery, having locked its 18-year-old age limit into the state constitution. Delaware Constitution Article 2, §17. However state statutes, while prohibiting the sale of lottery tickets to persons under 18, expressly allow the purchase of a ticket for the purpose of making a gift by a person 18 years of age or older to a person less than that age. Delaware Code Title 29, §4810.

Pari-mutuel betting and slot machines: While racetracks appear to put the limit at age 18, the state recently amended its laws to allow video lottery machines in racetracks, with an age limit of 21. Delaware Code Title 29, §4810.

Bingo: A person has to be 18 or over to participate in any charitable gambling, the prize for which is money; yet, anyone over 16 may participate in Bingo and other charitable games. This must limit 16-year-olds and 17-year-olds to games where prizes are merchandise. Delaware Code Title 28, §1139.

## **DISTRICT OF COLUMBIA**

Lottery: Limited to players over 18.

Casinos and Bingo: Charities in the District of Columbia can run "Monte Carlo Night Parties" as well as bingo. The minimum age to participate as well as to be present is 18, but minors under 18 may be present if accompanied by an adult. D.C. Code §2-2534.

## **FLORIDA**

Lottery: Limited to players over 18.

Pari-mutuel betting: Florida has not only dog and horse tracks, but also jai-alai. State statutes prohibit wagering by a person under the age of 18 but permit admittance if the minor is accompanied by a parent or legal guardian. Florida Statutes §550.0425.

Bingo: State law prevents anyone under 18 from being allowed to play any bingo game or be involved in the conduct of a bingo game in any way. Florida Statutes §849.0931.

**GEORGIA** - The state legislature has enacted a unique law creating civil liability along with the more common criminal punishments. "A parent shall have a right of action against any person who shall play and bet at any game of chance with his minor child for money or any other thing of value without the parent's permission." Georgia Code §51-1-18.

Lottery: State statutes not only prohibit anyone under 18 from buying lottery tickets but also requires conspicuous labels, prohibiting minors from using any electronic or mechanical devices related to the lottery. Georgia Code §50-27-10.

Bingo: State law allows a person under 18 to play Bingo if accompanied by an adult. Georgia Code §16-12-58.

**HAWAII** - Hawaii, Utah and Tennessee are the only states with no commercial gambling. Hawaii, like many other states, does allow "social gambling" - minimum age is 18. Hawaii Revised Statutes §712-1231.

**IDAHO** - The Coeur d'Alene tribe has set up a telephone and Internet lottery, the "US Lottery."

Lottery: Idaho Code §67-7413 prohibits the knowing sale of tickets to anyone under 18.

Pari-mutuel betting: Minors are prohibited from using the pari-mutuel system. Idaho Code §54-2512.

Bingo: A person under 18 may not play bingo for a cash prize or in games where the prize exceeds \$25.00 worth of merchandise. Idaho Code §67-7703. Therefore, children under 18 may play bingo for money for smaller prizes.

**ILLINOIS** - Illinois is unique in defining a minor (at least under the horse racing statutes) as "any individual under the age of 17 years." Illinois Revised Statutes chapter 230, §5/3.08. The state also makes a distinction between casino gambling run by charities - age 18 - and casino gambling run for profit on riverboats - age 21.

Lottery: It is unlawful to sell a ticket to anyone under the age of 18, but adults may buy tickets as gifts to minors. "If the person entitled to a prize or any winning ticket is under the age of 18 years, and such prize is less than \$2500, the Director may direct payment of the prize by delivery to an adult member of the minor's family or a guardian of the minor of a check or draft payable to the order of such minor. If the person entitled to a prize or any winning ticket is under the age of 18 years, and such prize is \$2500 or more, the Director may direct payment to the guardian of such minor..." Illinois Revised Statutes chapter 20, §§1605/15 and 1605/18.

Pari-mutuel betting: Minors (defined as age 17) are forbidden from being admitted as a patron during a racing program unless accompanied by a parent or guardian. Exceptions are made for employees, licensees, owners, trainers, jockeys, or drivers. Illinois Revised Statutes chapter 230, §5/26.

Casinos: The state has both riverboat and charity casinos. The state riverboat statute prohibits any person under 21 betting or even being permitted on an area of a riverboat where gambling is being conducted. An exception is made for employees, but workers must be at least 21 to perform any function involved in gambling. Illinois Revised Statutes chapter 230, §10/11.

Illinois charitable casinos do a multi-million dollar business. The "Charitable Games Act" allows the following games: roulette, blackjack, poker, pull-tabs, craps, bang, beat the dealer, big six, gin rummy, five card stud poker, chuck-a-luck, keno, hold-em poker and merchandise wheel with a \$10.00 maximum bet. Unlike for-profit riverboat casinos, charity casinos are open to anyone over 18. Illinois Revised Statutes chapter 230, § 30/8.

Bingo and pull-tabs: Minimum age for bingo and pull-tabs is 18. Illinois Revised Statutes chapter 230, §§20/4 and 25/2. In fact, persons under 18 may not be in the area where bingo is being played, unless accompanied by a parent or guardian.

## **INDIANA**

Lottery: Minimum age 18, but prizes may not be paid to anyone under 18, unless the ticket was received as a gift. Indiana Code §§4-30-9-3, 4-30-11-3, 4-30-12-1, 4-30-13-1.

Pari-mutuel betting: Minimum age to work at a racetrack is 16, but the racing commission can license children even younger, who are working for their parent or legal guardian. Indiana Code §4-31-6-5.

Casinos: Indiana has riverboat gambling, even though, at this writing, none of the casinos are in operation. The minimum age for an occupational license is 18; however,

anyone under 21 is prohibited from being in the area of a riverboat where gambling is being conducted. Indiana Code §§4-33-8-3, 4-33-9-12.

Bingo and pull-tabs: Players must be over 18. Indiana Code §4-32-9-34; Indiana Administrative Code title 45, regulation 18-3-2 (Department of State Revenue).

## **IOWA**

Lottery: Iowa law prohibits the sale of a lottery ticket to a person under the age of 18, but allows adult to buy tickets for them as gifts. Iowa Code §§99E.16.

Pari-mutuel betting: Iowa Code §99D.11, in a simple sentence, prohibits a person under 18 from making a pari-mutuel wager. No one may knowingly permit a person under the age of 18 to make a pari-mutuel wager. Id. at §99D.24.

Casinos: Iowa raised the minimum gambling age on its riverboat casinos from 18 to 21 in 1989. It against the law for a licensee to knowingly allow a minor to participate in the gambling, or even to be in the area of the excursion boat where gambling is being conducted. Iowa Code §§99B.6 and 99F.9.

Bingo: Iowa makes some specific exemptions to its general prohibition on gambling by anyone under 21. There are no age limits at all for games of chance at carnivals, so long as only non-cash merchandise worth no more than \$25 is given as prizes. Bingo similarly has no age limit; cash prizes may be given and are usually limited to \$100; however, the bingo game may offer a jackpot of up to \$800.

**KANSAS** - The general law of Kansas defines a minor as "a person under 21 years of age;" yet, the lower age of 18 is used for both legal and illegal gambling. Kansas Statutes §§41-2601(l) and (m).

Lottery: Kansas goes further than most states in keeping the presence of children out of the state lottery. Besides the usual restriction that licensees must be at least 18, the state legislature has prohibited the Kansas lottery from "recruiting for employment or as a volunteer any person under 18 years of age for the purpose of appearing, being heard or being quoted in any advertising or promotion of any lottery in any electronic or print media." Kansas Statutes §§74-8708, 74-8718, 74-8722.

Pari-mutuel betting: The legislature put the same ban on the Kansas racing commission, prohibiting the use of children in commercials. It is a crime to sell a pari-mutuel ticket to a person knowing such person to be under 18 years of age. Those under 18 are also specifically barred from buying the ticket. Kansas Statutes §§74-8810 and 74-8839.

Casinos: The state is in the middle of a protracted fight over Indian casinos. Although the legislature created a joint committee on gaming compacts, no mention was made of minimum age limits. Kansas Statutes §46-2303.



Bingo and pull-tabs: Minimum age limit of 18 to participate in the management, operation or conduct of any game of bingo. Kansas Statutes §79-4706. Although "conduct" is not the best word, this statute probably covers playing the game as well.

## **KENTUCKY**

Lottery: It is a violation to knowingly sell a lottery ticket to someone under 18, and a misdemeanor to do it a second time. This would not prohibit adults from buying lottery tickets for minors. Kentucky Revised Statutes §154A.990.

Pari-mutuel betting: Although Kentucky statutes do not expressly cover pari-mutuel betting, Kentucky places an age restriction of 18 on all activities (except drinking); therefore, it is legal for anyone 18 or older to bet at race tracks. Kentucky Revised Statutes §2.015. The state's racing commissioners also report the minimum age as being 18. Association of Racing Commissioners International, Inc., *Pari-Mutuel Racing: 1996* at 59.

Bingo: Kentucky has a "Charitable Gaming" Act, which controls bingo games. The age limit is 18. A charitable organization may permit persons under 18 to play bingo if they are accompanied by a parent or legal guardian and if only non-cash prizes are awarded. Kentucky Revised Statutes §238.545.

**LOUISIANA** - The latest state to raise the minimum age for some forms of gambling. Casino gaming was always limited to players over 21, but state Senator Dardenne's SB33 in 1998 amended La.R.S. §§ 27:319, 47:9025(B)(2) and 47:9070, raising the age from 18 to 21 for State Lottery and privately-owned video poker machines. A 19-year-old and the owner of a bar with video poker machines filed suit in January 1999, claiming the new law violates the state constitutional provision against age discrimination. AP Newswire J5840 (Jan. 7, 1999). The amendment provides that winnings of underage video pokers players are paid to the state. A video poker licensee, or its agent or employee, who allows persons under 21 but at least 15 to play, reasonably believing the minor is over 21, is fined \$1,000 for the first violation, \$1,000 for the second violation in a year, and loses its license for a third violation. A licensee who knowingly lets a minor over 15 play, or even inadvertently lets a child under 15 play, will have its license revoked. The minor is fined up to \$100. The State Lottery is treated more leniently: Knowingly selling a ticket to a minor leads to a fine of \$100 to \$500; the minor is fined up to \$100; but, adults may purchase lottery tickets for children as gifts. Louisiana has everything except sports betting: Riverboat casinos, two Indian casinos, America's first urban land-based casino in New Orleans, video poker machines everywhere with large numbers at truckstops and racetracks, electronic bingo machines, pari-mutuel betting and a state lottery.

Lottery: See paragraph above. The law provides that no ticket shall knowingly be sold to any person under the age of 21, but does not prohibit the purchase of a ticket by a person over 21 for the purpose of making a gift to a minor. Louisiana Revised Statutes 47:9025 and 47:9070.

Pari-mutuel betting: The state legislature told the state racing commission to adopt rules and regulations to exclude and eject “persons... who are not of age.” Louisiana Revised Statutes 4:193. Another state statute holds that any minor age six or above may, with the permission of the racing association, be allowed to attend any race meeting if accompanied by a parent, grandparent, or legal guardian but in no case shall any minor in attendance be allowed to engage in wagering. An applicant for licensure as a jockey, apprentice jockey, exercise person, groom, or hot walker must be at least 16. Louisiana Revised Statutes 4:150 and 4:157.

Casinos and slot machines: Anyone under 21 is not permitted to play any table game or slot machine, loiter in the designated gaming area of a riverboat or be employed as a gaming employee. Non-riverboat gaming devices are similarly limited to players over 21. The legal burden is placed both on the minor and on the gambling operator. Louisiana Revised Statutes 4:525, 4:544 and 4:660.

Bingo and pull-tabs: Louisiana Revised Statutes 33:4861.11 prohibits any licensee from allowing any person under 18 to assist in "the holding, operation, or conduct of any game of chance," including electronic bingo machines. This statutory language is vague but probably covers players.

#### **MAINE**

Lottery: Maine has one of the weakest regulatory schemes for its state lottery. Tickets may not be sold to anyone under 18, but may not be bought by adults as gifts for minors. The minor who buys illegally is subject to no punishment. In addition, there is no penalty for unintentionally selling to a minor. The only punishment comes in when a lottery agent knowingly sells to a minor, but this is punished as a civil, not criminal, violation with a maximum fine of only \$200. Maine Revised Statutes Title 8, §§374 and 380.

Pari-mutuel betting: Off-track betting facilities are open to children under age 16 when accompanied by a parent, legal guardian or custodian. A person under the age of 18 is not only prohibited from participating in a pari-mutuel pool, but may not come within 15 feet of a betting window or other place for accepting wagers. Maine Revised Statutes title 8, §§275-D and 278.

Bingo and pull-tabs: No one under the age of 16 years is permitted to take part in the conduct of, nor participate in, the game of "Beano" or "Bingo," nor shall such minor be admitted to the playing area unless accompanied by parent, guardian or other responsible person. Maine Revised Statutes title 17, §319.

#### **MARYLAND** - Maryland's gambling laws contain a number of unique quirks.

Lottery: The state follows the other states in requiring that no ticket be sold to a person the seller knows is under 18, while allowing adults to buy tickets for minors as gifts. Lottery sellers must be at least 21. Maryland State Government Code §§9-112 and 9-124.

Pari-mutuel betting: The state's racing commissioners report the minimum age as being 18. Association of Racing Commissioners International, Inc., *Pari-Mutuel Racing: 1996* at 59.

Casinos and slot machines: Charities in some parts of Maryland can operate casinos, including slot machines.

Bingo: Maryland's bingo laws are unique in two aspects: the state legislature has passed specific statutes for individual counties, rather than a single law covering the entire state; and, some statutes explicitly allow 16-year-olds to play bingo. Maryland Criminal Law Code Art. 27, "Gaming."

## **MASSACHUSETTS**

Lottery: The state follows the other states in requiring that no ticket be sold to a person the seller knows is under 18, while allowing adults to buy tickets for minors as gifts. Lottery sellers be at least 21. Massachusetts General Laws chapter 10, §§24 and 29.

Pari-mutuel betting: Massachusetts does not even allow minors (age 18) to attend its horse and dog races, let alone make bets. But the penalties are very small. First time violators are fined no more than \$100.00. Even permitting a minor to make bets subjects a track to a fine of no more than \$100.00. Massachusetts General Laws chapter 128A, §§9 and 10.

Bingo and pull-tabs: In Massachusetts, Bingo is called "Beano." State law requires "that no person under 18 years of age shall be permitted in that portion of any building or premises of the licensee during such time as such game is being played." Massachusetts General Laws chapter 10, §38.

Casinos: The governor of Massachusetts has agreed to allow an Indian tribe to own a casino, with a minimum gambling age of 21.

## **MICHIGAN**

Lottery: It is a misdemeanor to knowingly sell, or offer to sell, a lottery ticket to anyone under 18. Although tickets may not be sold to minors, an adult may buy one as a gift for someone under 18. State law also requires a person to be at least 18 in order to acquire a lottery resale license. Michigan Compiled Laws §§432.11 and 432.29.

Pari-mutuel betting: "A holder of a race meeting license shall not knowingly permit a person less than 18 years of age to be a patron of the pari-mutuel wagering conducted or supervised by the holder." Michigan Compiled Laws §431.72.

Casinos and slot machines: Charities are allowed to run "Millionaire parties," i.e., casinos. Michigan has signed compacts with many tribes, now operating high-stakes casinos throughout the state. The legislature has voted a minimum age of 18 for all charity casinos. Michigan Compiled Laws §432.110a. Indian casinos appear to be abiding by this age limit.

Bingo and pull-tabs: Charity game ticket may not be sold to anyone under 18. However, like lottery tickets, charity pull-tabs may be bought for minors as gifts by adults. Michigan Compiled Laws §432.107a.

**MINNESOTA** - Minnesota is the only state that, at least on paper, came close to having a comprehensive plan for dealing with the minimum age for gambling, and it failed. After the compacts were signed, the state legislature passed a statute mandating that Indian casinos be restricted to adults over 21, and added that the minimum age for all other forms of legal gambling in the state would also be raised from 18 to 21 if more than half the tribes agreed to that limit. The tribes took this as a trick to get them to re-open compact negotiations and rejected the move to 21.

Lottery: Minnesota is unusual in setting up a complex system for dealing with underage lottery players, including prohibiting minors from receiving prizes. This would seem to preclude gifts by adults.

Minnesota Statutes §349A.12. Prohibited acts:

Subdivision 1. Purchase by minors. A person under the age of 18 years may not buy or redeem for a prize a ticket in the state lottery.

Subd. 2. Sale to minors. A lottery retailer may not sell and a lottery retailer or other person may not furnish or redeem for a prize a ticket in the state lottery to any person under the age of 18 years.

It is an affirmative defense, meaning the burden is on the lottery retailer, to prove by a preponderance of the evidence that he reasonably and in good faith relied upon the minor's showing a false identification.

Pari-mutuel betting: The age restrictions are identical to the state lottery. Minnesota Statutes §§240.13 and 240.25.

Casinos: More legal full-scale Indian casinos than Atlantic City, with minimum age limits presently at 18.

Bingo and pull-tabs: No one under 18 may buy a pull-tab, tipboard ticket, paddlewheel ticket, or raffle ticket, or a chance to participate in a bingo game other than a bingo game exempt or excluded from licensing; violation is a misdemeanor. A licensed organization or employee who allows a person under age 18 to participate in lawful gambling is guilty of a misdemeanor.

Michigan Statutes §349.2127.

**MISSISSIPPI** - Mississippi is one of the toughest states on both minors and casinos who violate the law: The underage gambler may not keep the winnings and the casino may not say it thought the minor was over 21.

Casinos: Mississippi has true riverboat casinos and dockside casinos that are technically over water but cannot move.

Mississippi Code §75-76-155. Age requirement for patrons and gaming employees; penalties for violations; belief as to person's age no excuse.

(1) A person under the age of twenty-one (21) years shall not:

(a) Play, be allowed to play, place Wagers, or collect winnings, whether personally or through an agent, from any gaming authorized under this chapter.

(b) Be employed as a gaming employee.

(2) Any licensee, employee, dealer or other person who violates or permits the violation of any of the provisions of this section, and any person under twenty-one (21) years of age who violates any of the provisions of this section shall, upon conviction, be punished by a fine of not more than One Thousand Dollars (\$1,000.00) or imprisoned in the county jail not more than six (6) months, or by both such fine and imprisonment.

(3) In any prosecution or other proceeding for the violation of any of the provisions of this section, it is no excuse for the licensee, employee, dealer or other person to plead that he believed the person to be twenty-one (21) years old or over.

Bingo and pull-tabs: Charity bingo operators are given the unusual option of excluding anyone under 18. The state charitable bingo law provides that no licensee shall allow anyone under 18 to play a bingo game unless accompanied by his or her parent or legal guardian, except that a licensee may prohibit all persons under 18 from entering the licensed premises by posting a written notice to that effect. Mississippi Code §97-33-67. The state allows video pull-tab and video bingo machines.

## **MISSOURI**

Lottery: Tickets may not be sold to anyone under 18; however gifts by adults to minors are permitted. No one under 21 may be licensed as a lottery game retailer. Missouri Revised Statutes §§313.260 and 313.280.

Pari-mutuel betting: A strangely worded statute prohibits minors from "knowingly making or attempting to make any wager on any horse race." I do not know how a minor could accidentally make a bet. Racetrack licensees may not knowingly permit anyone under 18, unless accompanied by a parent or guardian, into any pari-mutuel wagering area. Licensees are also prohibited from knowingly permitting any individual under 18 to place a wager. Missouri Revised Statutes §313.670.

Casinos: Missouri has two unusual provisions: The state legislature explicitly gave cities the option to completely exclude minors from riverboat casinos; and, a minor's parent or conservator may sue to recover any money lost gambling. The other provisions of the Excursion Gambling Boat Statute are typical: "A person under twenty-one years of age

shall not make a wager on an excursion gambling boat and shall not be allowed in the area of the excursion boat where gambling is being conducted; provided that employees of the licensed operator of the excursion gambling boat who have attained eighteen years of age shall be permitted in the area in which gambling is being conducted when performing employment-related duties, except that no one under twenty-one years of age may be employed as a dealer or accept a wager on an excursion gambling boat." It is a misdemeanor to permit a person under 21 to make a wager. Missouri Revised Statutes §§434.060 and 313.817.

Bingo and pull-tabs: Children as young as 16 may play or participate in the conducting of bingo, and even those under 16 may attend, when accompanied by a parent or guardian. Missouri Revised Statutes §313.040.

**MONTANA** - The state has legalized video poker and keno machines. Montana also has card clubs and allows calcutta betting on sports events. Indian tribes are operating casinos.

Lottery: Tickets may not be sold to or by anyone under 18. Montana Code §§23-7-110, 23-7-301.

Pari-mutuel betting: Montana Code §23-4-301 prohibits the licensee permitting a minor to use the pari-mutuel system.

Casinos: A person under 18 may not "purposely or knowingly" participate in a gambling activity. The law also disallows an operator from purposely or knowingly allowing a person under 18 years of age to participate in a gambling activity. The Video Gaming Machine Control Law requires operators to place gaming devices in such a way as to prevent access by persons under 18. Montana Code §§23-5-158 and 23-5-603.

Charity bingo and pull-tabs: A "bingo caller" is defined as a person 18 years of age or older. Montana Code §23-5-112.

**NEBRASKA** - Nebraska has the unusual arrangement of having no state lottery, but allowing cities and counties to run lotteries. It then makes a strange age distinction:

Lottery: Villages, cities and counties can operate lotteries in Nebraska - minimum age to buy a ticket: 19. However, charity lotteries and raffles - minimum age to buy a ticket: 18. Compare Nebraska Revised Statutes §§9-646, 9-810 and 9-814 with §9-345, 9-430, 9-426. It is a minor misdemeanor for anyone under 19 to knowingly buy a governmental lottery ticket, and a more serious misdemeanor to knowingly sell one. While most states either allow adults to buy lottery tickets as gifts, or are silent on the issue, Nebraska explicitly prohibits anyone from buying a ticket for the benefit of a person under 19.

Pari-mutuel betting: Knowingly aiding or abetting any minor to make a pari-mutuel wager is a misdemeanor. Nebraska Revised Statutes §2-1207.

Bingo and pull-tabs: Age 18 minimum; lotteries are allowed to sell "pickle cards," i.e. pull-tabs. The state also allows keno, which has become a big business.

## **NEVADA**

Lottery: The Nevada Constitution still prohibits all lotteries, except charity raffles. The enabling statute does not mention a minimum age for buying a raffle ticket. The age limit of 21 for casinos probably applies.

Pari-mutuel betting: Almost complete prohibition for everyone under 21. Notice the statutory prohibition on "loitering," allowing casinos to have minors pass through. Also note the minor is not allowed to collect; nothing is said to prevent casinos from keeping children's money, win or lose.

A person under the age of 21 years shall not:

- (a) Play, be allowed to play, place wagers at, or collect winnings from, whether personally or through an agent, any gambling game, slot machine, race book, sports pool or pari-mutuel operator.
- (b) Loiter, or be permitted to loiter, in or about any room or premises wherein any licensed game, race book, sports pool or pari-mutuel wagering is operated or conducted.
- (c) Be employed as a gaming employee except in a counting room. Any licensee, employee, dealer or other person who violates or permits the violation of any of the provisions of this section and any person, under 21 years of age, who violates any of the provisions of this section is guilty of a misdemeanor.

Nevada Revised Statutes §463.350.

Casinos: See Pari-mutuel betting, above. There are many additional specific restrictions, all set at age 21. Nevada Revised Statutes §129.130 prohibits gaming or employment in gaming of a person under 21. Section 205.460 makes it unlawful to allow a person under 21 to enter a gambling establishment or engage in gambling in a gambling establishment. Section 609.210 specifies that every person who employs, or causes to be employed, exhibits or has in his custody for exhibition or employment, any minor, and every parent, relative, guardian, employer or other person having the care, custody or control of any minor, who in any way procures or consents to the employment of the minor, in any area of a casino where there is gaming or where the sale of alcoholic beverages is the primary commercial activity unless the minor is in the casino area to provide entertainment pursuant to an employment contract, is guilty of a misdemeanor.

## **NEW HAMPSHIRE**

Lottery: Tickets may not be sold to anyone under 18; however, gifts by adults are allowed. New Hampshire Revised Statutes §287-F:8

Pari-mutuel betting: Limited to bettor over 21. New Hampshire Revised Statutes §284:33.

Bingo and pull-tabs: State law prohibits anyone under 18 to be admitted to or play bingo games. New Hampshire Revised Statutes §§287-E:7, 287-E:10 and 287-E:12.

**NEW JERSEY** - Mostly as historic accidents, New Jersey has chosen a different standard for each type of gambling permitted by law. Pari-mutuel: minors. Bingo: 18 with no exceptions. State lottery: 18, but tickets may be received by children as gifts. Casinos: drinking age.

Lottery: Tickets may not be sold to anyone under 18; gifts by adults are allowed. Minimum age for lottery agents is 21. New Jersey Revised Statutes §§5:9-15 and 5:9-7.

Pari-mutuel betting: Strict restrictions on minors, which is currently 18. New Jersey Statutes §5:5-65.

Casinos: Atlantic City casinos must exclude anyone not old enough to drink alcoholic beverages, currently 21. New Jersey Statutes §5:12-119. As explained in the text, the state allows a casino to claim it did not know the minor was under 21 only when the casino is charged with a criminal offense; strict liability is imposed for all non-criminal procedures, including administrative fines.

Bingo: Prohibited to anyone under 18. New Jersey Statutes §5:8-32.

**NEW MEXICO** - Tribes opened casinos without compacts. The Governor then signed compacts, but the State Supreme Court and federal courts ruled he did not have the power to authorize forms of gambling not permitted under New Mexico state law. The Legislature approved a compromise: compacts for tribes, with a heavy state tax, and slot machines for race tracks and fraternal organizations. The tribes reluctantly agreed to the compacts, but are challenging the tax aspect, which does appear to violate the federal Indian Gaming Regulatory Act. The state is unique in allowing betting on bicycle races.

Lottery: Tickets may not be sold to anyone under 18, but gifts by adults are permitted. Lottery retailers must be at least 18. New Mexico Statutes §§6-24-14, 6-24-15 and 6-24-32.

Pari-mutuel betting: Betting on bicycle races is limited to age 21. The horse racing statutes do not give a minimum age for placing a bet. The state's racing commissioners report the minimum age as being 18. Association of Racing Commissioners International, Inc., *Pari-Mutuel Racing*: 1996 at 59.

Casinos: Compacts require Indian casinos limit players to a minimum gambling age of 21.



Bingo and pull-tabs: New Mexico gambling statutes do not specify a minimum age for players.

**NEW YORK** - New York has signed a compact with the Oneida tribe, resulting in an Indian casino without slot machines; Turning Stone is probably the most profitable table-games-only casino in the world. New York off-track betting operations are taking telephone wagers from around the nation. The state also allows charities to run casino nights; minimum age is 18. New York General Municipal Law §195-a.

Lottery: Tickets may not be sold to anyone under 18; however, adults may buy tickets for the purpose of making a gift to a minor. The New York courts upheld the right of the underage recipient to collect if his ticket wins. New York Tax Law §1610, Pando v. Fernandez 485 N.Y.S.2d 162, 127 Misc.2d 224 (1984), affirming that the minor's age is no bar but reversing on other grounds, 499 N.Y.S.2d 950, 118 A.D.2d 474 (1986).

Pari-mutuel betting: Tracks and off-track betting operations are required to prevent betting by anyone who is actually and apparently under 18 years of age. This gives racing operators the excuse that the minor looked over 18. New York Racing and Pari-mutuel Law §104.

Bingo and pull-tabs: New York General Municipal Law §486 allows anyone under 18 to participate in bingo games, if accompanied by an adult.

Casinos: New York has signed a compact with the Oneida tribe creating Turning Stone, the largest casino in the world without slot machines. The state also allows charities to run casino nights.

**NORTH CAROLINA** - North Carolina has signed a compact to allow the Cherokee Tribe to operate video gaming at its bingo hall.

Bingo: State Bingo statutes do not specify a minimum age for players.

## **NORTH DAKOTA**

Lottery: North Dakota is the only state where voters refused to authorize a state lottery, in part because the state already has so many other forms of gambling, including charity casinos.

Pari-mutuel betting: North Dakota allows a primitive form of pari-mutuel betting, called Calcutta Pool, on all sporting events other than high school contests - age limit 18. North Dakota Century Code §53-06.1-07.3. North Dakota is apparently the only state to put a higher limit - minimum age 21 - on pari-mutuel wagering at OTBs than at the track. The state's racing commissioners report the minimum age as being 18. Association of Racing Commissioners International, Inc., *Pari-Mutuel Racing: 1996* at 59.

Casinos: North Dakota Century Code §53-06.1-07.1 prevents any person under 21 from directly or indirectly playing games of pull-tabs, punchboards, twenty-one, calcuttas,

sports pools, paddlewheels, or poker. Low limit blackjack, for charity, is common throughout the state. Tribes operate full-scale casinos under compacts.

Bingo and pull-tabs: Although pull-tabs are restricted to players over 21, bingo is limited to players over 18, unless accompanied by an adult. North Dakota Century Code §53-06.1-07.1.

## **OHIO**

Lottery: Ohio Revised Code §3770.08 prohibits the sale of a lottery ticket or chance to a person under 18 years of age.

Pari-mutuel betting: "Minors," currently age 18, are barred from participating. Regulation 3731.2.

Bingo: A wonderful minimum age: Participants and operators in Bingo games conducted by multipurpose senior centers must be at least 60 years old. Employees at other bingo halls must be over 18. Ohio Revised Code §§173.121 and 2915.09.

## **OKLAHOMA**

Pari-mutuel betting: Oklahoma Statutes title 3A §208.4 prevents any organization licensee from knowingly permitting any minor to be a patron of the pari-mutuel system of wagering conducted by the organization licensee.

**OREGON** - The state lottery operates video poker machines and takes bets on sports events. Tribes in the state are operating full-scale casinos pursuant to compacts.

Lottery: The state has a strict scheme for dealing with minors. Lottery tickets may not be sold to anyone under 18. If someone under 18 wins the lottery, they may not be paid the prize. This effectively eliminates adults buying tickets as gifts. Oregon Revised Statutes §§461.250, 461.300, and 461.600.

Pari-mutuel betting: If a track has a reasonable doubt that a patron is over 18, it must require the bettor to make a written statement of age and furnish evidence of his true age and identity. The state statutes prevent any person under 18 from entering a race course, except when accompanied by a person 18 years of age or older who is the person's parent, guardian or spouse; or when in the performance of a duty incident to employment. It further prohibits any person under 12 from entering after 6 p.m. This statute also prohibits any person under 18 from loitering in the wagering area of a race course. Oregon Revised Statutes §§462.190 and 462.195.

Casinos: Video poker is limited to age 21 and older, because the devices are limited to establishments with liquor licenses. However, the first Indian/State casino compact put the minimum age at 18 for video poker machines; all later compacts put the age at 21. Compacts were also signed putting the minimum age at 18 for bingo and blackjack. So, the present situation allows one Indian casino to let 18-year-olds gamble at all of its games; the other Indian casinos must restrict machine gambling to age 21, but may allow

18-year-olds to play every other game. The compacts for blackjack are only temporary, and the state will insist that the age for that game be raised to 21. Besides the Indian casinos, the state has cardrooms for poker and blackjack under a vaguely worded statute allowing “contests of chance.” Oregon Revised Statutes §163.575 makes it a crime of endangering the welfare of a minor if the person knowingly induces, causes or permits a person under 18 to participate in gambling.

## **PENNSYLVANIA**

Lottery: Lottery tickets may not be sold to anyone under 18, but adults may give tickets as gifts to minors. Lottery agents must be over 21. Pennsylvania Consolidated Statutes title 72 §§3761-6, 3761-10.

Pari-mutuel betting: Pennsylvania Consolidated Statutes title 4 §325.228 states "No licensed corporation shall permit any person who is actually and apparently under 18 years of age to wager at a race meeting conducted by it. No licensed corporation shall permit any person who is under 18 years of age to attend a horse race meeting conducted by it unless the person is accompanied by a parent or guardian."

Casinos: Charities can operate casinos under Pennsylvania's "Small Games of Chance Act," minimum age limit is 18. Pennsylvania Consolidated Statutes title 10 §320.

Bingo: Persons under 18 are not permitted to play bingo unless accompanied by an adult. Pennsylvania Consolidated Statutes title 10 §305.

**PUERTO RICO** - Puerto Rico allows betting on cockfights, bolitas and various other forms of gambling, including full-scale casinos with an unusual twist: the slot machines are owned and operated by the Commonwealth government itself.

Lottery: Sales prohibited to persons under 18. Puerto Rico Laws title 15 §§809 and 814.

Pari-mutuel betting: No age limit is mentioned in the statute. The state's racing commissioners report the minimum age as being 18. Association of Racing Commissioners International, Inc., *Pari-Mutuel Racing: 1996* at 59.

Casinos: "No gambling room shall be permitted to advertise or otherwise offer their facilities to the public of Puerto Rico; or to admit persons under 18 years of age." Puerto Rico Laws title 15 §77. Despite the obvious infringement on free speech, this statute was declared constitutional by the United States Supreme Court in Posadas de Puerto Rico Assoc. v. Tourism Co., 478 U.S. 328, 92 L.Ed.2d 266, 106 S.Ct. 2968 (1986).

Bingo: Puerto Rico Laws title 15 §71 equates bingo to other gambling games such as roulette, dice, and cards, thus bingo would be governed under §77's 18-year-old age limit.

**RHODE ISLAND** - The Rhode Island state lottery operates video lottery terminals at racetracks.

Lottery: "No person under the age of eighteen (18) years may play a video lottery game authorized by this chapter, nor shall any licensed video lottery retailer knowingly permit a minor to play a video lottery machine or knowingly pay a minor with respect to a video lottery credit slip. Violation of this section shall be punishable by a fine of five hundred dollars (\$500)." Lottery tickets may not be sold to anyone under 18, but adults may give tickets as gifts to minors. Lottery agents must be over 21. General Laws of Rhode Island §42-61.2-5, 11-19-32, and 42-61-9.

Pari-mutuel: Licensees may not admit anyone under 18 into a building where pari-mutuel betting or simulcast is taking place, nor knowingly permit any minor to be a patron of the pari-mutuel system or any other betting system. General Laws of Rhode Island §§41-4-2 and 41-11-4.

Bingo and pull-tabs: Anyone under 18 is not permitted to play. General Laws of Rhode Island §11-19-32.

**SOUTH CAROLINA** - South Carolina accidentally legalized video gaming devices, with off-beat restrictions, through a series of strange statutes and court decisions. In 1988, Terry Blackmon, a grocery store owner, was indicted for paying players for the free replays they won on his store's video poker machines. The State Supreme Court ruled that a poorly worded anti-slot machine statute actually legalized the devices. The legislature had exempted "coin-operated nonpayout machines with a free play feature." The Court declared that video gaming devices were legal, so long as the machine itself did not dispense money. However, the Court later ruled that an even more ancient statute allowed losers to sue and get their money back. In June 1993 the state legislature enacted a new law in an attempt to clarify that at least some of these "video game machines" are legal, so long as they are approved by local voters, and pay no more than \$125 per day. But, the State Supreme Court continues to render conflicting decisions and law suits against video poker are pending. In the most recent case, the Court ruled three-to-two that not all video games are created equal. Under the majority's reading of South Carolina laws, video poker machines are legal, but video slot machines are illegal and can be ordered destroyed. State v. Four Video Slot Machines, -- S.C. --, 453 S.E.2d 896 (1995); State v. Blackmon, 304 S.C. 270, 403 S.E.2d 660 (1991); Berkebile v. Outen, 311 S.C. 50, 426 S.E.2d 760 (1993); Code of Laws of South Carolina §§32-1-10, 12-21-2791 and 61-9-410. No one under 21 may play or collect winnings.

**SOUTH DAKOTA** - South Dakota was one of the first states to allow its state lottery to set up video lottery terminals, slot machines without coin drops. The state also allows full-scale, low-stake casinos in Deadwood and on Indian land.

Lottery: Lottery tickets may not be sold to anyone under 18. However, to play a video lottery terminal a gambler must be at least 21. South Dakota Codified Laws §§42-7A-13, 42-7A-32, 42-7A-44 and 42-7A-48.

Pari-mutuel betting: South Dakota Codified Laws §42-7-76 prohibits a racetrack licensee from permitting any individual under the age of 18 to place a bet on a race.

Casinos: Participation in casino games is limited to gamblers 21 and older. South Dakota Codified Laws §§42-7B-35, 42-7B-4 and 42-7B-25.

## **TENNESSEE**

Pari-mutuel betting: Tennessee had legalized horse racing, but the statute contained a sunset clause, causing it to expire by its own terms before a track could be licensed or built. The age limit was clearly stated: Code §4-36-310 stated in its entirety "No person under eighteen (18) years of age shall be permitted to wager at any race meeting."

## **TEXAS**

Lottery: Lottery tickets may not be sold to anyone under 18, but adults may give tickets as gifts to minors. Texas Government Code §466.253.

Pari-mutuel betting: Minimum age for betting is defined as the minimum age for buying alcoholic drinks.

Bingo and pull-tabs: Texas Civil Code Art. 179d prohibits any person from knowingly permitting any individual under 18, unless accompanied by a parent or guardian over 18, to be admitted to a bingo parlor.

**UTAH** - Utah, Hawaii and Tennessee are the only states prohibiting all forms of commercial gambling. Utah, unlike Hawaii, does not even allow social bets.

## **VERMONT**

Lottery: Vermont limits its state lottery to persons who have "attained the age of majority," currently 18. However, minors may receive lottery tickets as gifts. Vermont Statutes title 13 §2143, title 31 §§654 and 661.

Pari-mutuel betting: Vermont Statutes title 31 §613 prohibits a minor from participating in any pari-mutuel pools or even to be admitted to any pari-mutuel enclosure.

Bingo and pull-tabs: Like the lottery, limited to age of majority.

**VIRGIN ISLANDS** - In 1995 the Virgin Islands began formal steps to legalize casinos.

Lottery: Virgin Islands Code title 32 §254 prohibits sales to anyone under the age of 18. This does not prohibit gifts by adults to minors.

## **VIRGINIA**

Lottery: Code of Virginia §§58.1-4015 states "No ticket shall be sold to or redeemed from any person under the age of 18 years. Any licensee who knowingly sells or offers to sell or redeem a lottery ticket or shares to or from any person under the age of 18 years is guilty of a Class 1 misdemeanor."

Pari-mutuel betting: Code of Virginia §59.1-403 prevents any person under 18 from wagering on or conducting any wagering on the outcome of a horse race.

Bingo and pull-tabs: Instant bingo is limited to players over 18. Code of Virginia §18.2-340.5.

**WASHINGTON** - The state has entered into compacts allowing tribes to open casinos without slot machines.

Lottery: Revised Code of Washington §67.70.120 prohibits sales to anyone under 18. This does not prohibit gifts by adults to minors.

Pari-mutuel betting: The state's racing commissioners report the minimum age as being 18. Association of Racing Commissioners International, Inc., *Pari-Mutuel Racing: 1996* at 59.

Casinos: Besides Indian casinos, Washington allows cardrooms, where poker and blackjack are played. Revised Code of Washington §9.46.0305 prevents minors from wagering.

Bingo and pull-tabs: These games may be covered by §9.46.0305, mentioned above.

**WEST VIRGINIA** - The West Virginia state lottery operates video lottery terminals in racetracks.

Lottery: West Virginia Code §29-22-11 prohibits sales to anyone under the age of 18. This does not prohibit gifts by adults to minors.

Pari-mutuel betting: The state's racing commissioners report the minimum age as being 18. Association of Racing Commissioners International, Inc., *Pari-Mutuel Racing: 1996* at 59.

Bingo: Bingo operators are prohibited from allowing anyone under 18 to participate in the playing of any bingo game with knowledge or reason to believe that the individual is under the age of 18. However, an individual 18 may attend the playing of a bingo game when accompanied by and under the supervision of an adult relative or a legal guardian. West Virginia Code §47-20-4

## **WISCONSIN**

Lottery: Wisconsin has a comprehensive statutory scheme for handling minors and lottery tickets. Like many other states, the minimum age is 18, although minors may receive tickets as gifts. Wisconsin is one of the few states to specifically go after a minor's adult agent: The state makes it a crime to sell a lottery ticket not only to a minor but to an adult who is buying on behalf of the minor and not as a gift. Wisconsin Statutes §§565.17, 565.30, 565.12, and 565.10.

Pari-mutuel betting: Wisconsin Statutes §444.09 prevents any person under 18 "to be admitted to a racetrack, unless accompanied by a parent, grandparent, great-grandparent,

guardian or spouse who is at least 18 years of age, or unless accompanied by another person at least 18 with the written permission of the minor's parent or guardian." Even at the track 18-year-olds may not make a wager or receive any payout on a wager and no licensee may knowingly accept a wager or pay out winnings to anyone under 18. No one under 16 may work in any pari-mutuel wagering activity.

Bingo and pull-tabs: Anyone under 18 may not play bingo, unless accompanied by that person's parent, guardian or spouse. Wisconsin Statutes §563.51.

Casinos: The state entered into compacts allowing tribes to open full-scale, high-stake casinos -- with expirations dates beginning in 1998. When the compacts came up for renewal, the state asked for more money and insisted that the age limit be raised from 18 to 21. So far, 11 of the state's 15 tribes have agreed. Wisconsin: New Compacts Guarantee State Tribal Payments, Casino Journal's National Gaming Summary at p. 12 (January 4, 1999).

## **WYOMING**

Pari-mutuel betting: Wyoming Statutes §11-25-109 states "No person under the age of eighteen (18) years shall place or be allowed to place a bet."

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